

# Cabinet



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## Part 1

Date: 16 January 2017

Item No: see above

### **Subject Social Services and Wellbeing Act: Population Needs Assessment**

**Purpose:** To present the Social Services and Wellbeing Act draft Population Needs Assessment (PNA) regional report.

**Author** Mike Nicholson, Strategic Director (People)  
Phil Diamond, Theme Lead (Gwent Health and Social Care Transformation Team)

**Ward** All

**Summary** Under the Social Services and Wellbeing Act (2014) there is a statutory duty on local authorities and health boards to prepare a regional population needs assessment (PNA) in relation to people requiring care and support. A draft PNA has been jointly developed across the region (Blaenau Gwent, Caerphilly, Monmouthshire, Newport and Torfaen) by Aneurin Bevan University Health Board and Gwent Transformation Team. The PNA sets out the common priorities across the region and suggested actions.

**Proposal** To consider the draft PNA report, priorities and suggested actions and provide comments.

To recommend the draft assessment to Council on January 31<sup>st</sup> so that in accordance with statutory requirements, the final PNA can be approved before March 31<sup>st</sup>. This will take place during Council on March 2<sup>nd</sup> and then the PNA will subsequently be published on the Newport City Council website.

**Action by** Cabinet

**Timetable** Immediate

This report was prepared after consultation with:

- Mike Nicholson, Strategic Director (People),
- Rhys Cornwall, Head of People and Business Change
- Emma Wakeham, Health, Social Care and Wellbeing, Support Officer
- Jenny Jenkins, Service Manager, (Commissioning and Quality Assurance)

## Background

The Social Services and Wellbeing Act (Act), in Part 2, section 14, requires that local authorities and local health boards must jointly carry out an assessment of the needs for care and support, and the support needs of carers in the local authority areas. Care and support is in relation to people known to Social Services but we also need to recognise that there are a large number of people who are supported through preventative services and initial research has estimated that this could be approximately 1 in 5 people. A population needs assessment (PNA) report will comprise of two sections:

Section 1: the assessment of need

Local authorities and Local Health Boards must jointly assess:

- the extent to which there are people in the area of assessment who need care and support
- the extent to which there are carers in the area of assessment who need support
- the extent to which there are people whose needs for care and support (or, in the case of carers, support) are not being met

The PNA report must include specific core themes dealing with:

- children and young people
- older people
- health / physical disabilities
- learning disability/autism
- mental health
- sensory impairment
- carers who need support; and
- violence against women, domestic abuse and sexual violence.

### Section 2 - the range and level of services required.

Local authorities and Local Health Boards must jointly assess:

- the range and level of services required to meet the care and support needs of the population and the support needs of carers
- the range and level of services required to prevent needs arising or escalating; and
- the actions required to provide these services through the medium of Welsh.

Under the Social Services and Wellbeing Act, the 5 local authorities within the Aneurin Bevan University Health Board (ABUHB) footprint - Blaenau Gwent, Caerphilly, Monmouthshire, Newport and Torfaen - must form a partnership arrangement with the ABUHB and produce a single combined population needs assessment report (PNA). In addition the PNA must:

- Be produced once per local government electoral cycle and across the ABUHB footprint
- Contain the population assessment for each of the local authority areas but also combine these assessments to produce a single regional assessment of the needs of the people in the whole of the Local Health Board's area
- Include an assessment of the range and level of services required to meet those needs.
- Demonstrate clearly the extent to which the core themes are concentrated or diffused across the partnership
- Keep population assessment reports under review and revise them if required.

The first population assessment must be published by April 2017 and the Leadership Group (via the regional transformation team), which is the executive officer group that reports to the Regional Partnership Board (RPB) will co-ordinate this work and the RPB will act as a joint committee to oversee the process.

It is recognised that the PNA will need to link to the Wellbeing Assessment required under the Wellbeing of Future Generations Act. Although the definition of wellbeing is slightly different in each Act, there are synergies to gain, and duplication to avoid by linking the assessments.

NCC have been instrumental in developing the design principles across the region through a local task and finish group exploring the opportunities to align both population assessments, reduce duplication and identify areas of joint working/collaboration. The learning from the task and finish group has been used to design the methodology across the other 4 local authority areas; and also shared with Welsh Government as good practice which in turn has been shared across Wales.

### Current Position

A draft regional PNA has been developed and is currently out for consultation. The main points to note

- The PNA was developed through extensive engagement with regional citizen panel, provider forum and regional executive director leadership group; as well as local groups such as youth forum, older people's forums, carers groups and parenting networks. Further engagement is planned during the consultation period
- The NCC citizen panel was engaged during the development of the PNA with 231 responses (36%). Summary of feedback below
  - 62% strongly agreed mental health support for children as a priority
  - 69% strongly agreed with dementia as a concern
  - 62% strongly agreed with flexible respite a need for carers
  - 65% strongly agreed with increased awareness of mental health
  - 65% strongly agreed with employment opportunities for people with learning disabilities
  - 62% strongly agreed with accessible transport
  - 60% strongly agreed with support for victims of domestic abuse
- The PNA will contain the high level priorities and suggested actions but the data graphs will be included in technical appendices – the PNA will read as executive summary and not include a large number of data graphs
- The PNA will have to be signed off and agreed by individual local authority councils and the health board by March 31<sup>st</sup> 2017 and subsequently published on individual websites

Following the publication of the regional report each local authority and health board are required to prepare and publish a plan setting out the range and level of services they propose to provide, or arrange to be provided, in response to the population needs assessment. Area plans must include the specific services planned in response to each core theme identified in the population assessment. As part of this, area plans must include:

- the actions partners will take in relation to the priority areas of integration for Regional Partnership Boards;
- the instances and details of pooled funds to be established in response to the population assessment;
- how services will be procured or arranged to be delivered, including by alternative delivery models;
- details of the preventative services that will be provided or arranged;
- actions being taken in relation to the provision of information, advice and assistance services; and
- actions required to deliver services through the medium of Welsh.

The first area plans must be published by 1 April 2018 and there will be a need to ensure links between the Area Plan and the local authority Well-being Plans required under the Well-being of Future Generations Act to facilitate collaborative working between the 2 legislative duties and avoid duplication. Links to NCC's Corporate Improvement Plan and ABUHB Intermediate Medium Term Plans will also need to be established, as well as alignment to the Neighbourhood Care Network plans in each of the GP cluster areas.

### Proposal

To consider the draft PNA report, priorities and suggested actions and provide comments.

To recommend the draft assessment to Council on January 31<sup>st</sup> so that in accordance with statutory requirements, the final PNA can be approved before March 31<sup>st</sup>. This will take place during Council on March 2<sup>nd</sup> and then the PNA will subsequently be published on the Newport City Council website

Nb. Further details on implementation of the priorities and actions will be set out in the corresponding Area Plan and staffing implications will be considered during the process.

### Financial Summary

- The financial implications will be explored more robustly through the development of the regional Area Plan following the PNA

	Year 1 (Current) £	Year 2 £	Year 3 £	Ongoing £	Notes including budgets heads affected
Costs (Income)					
Net Costs (Savings)					
Net Impact on Budget					

### Risks

The PNA is a high level regional report that sets out areas for joint working. If NCC do not provide comments and/or agree to priorities there will be a risk of little or no regional working

Risk	Impact of Risk if it occurs* (H/M/L)	Probability of risk occurring (H/M/L)	What is the Council doing or what has it done to avoid the risk or reduce its effect	Who is responsible for dealing with the risk?
Lack of regional working and joint commissioning	M	L	Implemented task and finish group so that needs of NCC are included in foundation planning	PD/EW

\* Taking account of proposed mitigation measures

### Links to Council Policies and Priorities

- Wellbeing Assessment (Wellbeing of Future Generations Act)
- Corporate Improvement Plan

### Options Available and considered

Option1: To consider the draft PNA report, priorities and suggested actions and provide comments.

To recommend the draft assessment to Council on January 31<sup>st</sup> so that in accordance with statutory requirements, the final PNA can be approved before March 31<sup>st</sup>. This will take place during Council on March 2<sup>nd</sup> and then the PNA will subsequently be published on the Newport City Council website.

Option 2: To choose not to sign of the PNA by March 31<sup>st</sup> 2017

## **Preferred Option and Why**

Option 1 is the recommended option as there is a statutory requirement on Local Authorities and Health Boards to sign off the PNA by the required date.

## **Comments of Chief Financial Officer**

There are no specific financial issues detailed within this report as they will need to be discussed through the development of the regional Area Plan following the PNA sign off.

## **Comments of Monitoring Officer**

There are no specific legal issues arising from the Report. The draft PNA has been prepared in accordance with the requirements of the Social Services and Wellbeing Act (Act) 2014 and the Partnership Arrangements (Wales) Regulations 2015. Section 14 of the Act requires local authorities and local health boards to jointly carry out an assessment of the needs for care and support, and the support needs of carers, in the local authority areas.

The 2015 partnership arrangement regulations require local authorities and LHBs to form partnerships in order to carry out this PNA on a regional basis. Therefore the draft PNA has been prepared in conjunction with the other Gwent authorities and ABUHB. All of the partners are required to agree and publish the PNA by April 2017.

The Council will then have to prepare Area Plans by April 2018, in partnership with ABUHB, to identify what action will be taken jointly to meet these assessed needs. These plans will need to link in with the Council's Well-Being Plans under the Well-being of Future Generations Act and its Corporate Plan.

## **Comments of Head of People and Business Change**

There are no specific staffing implications arising from the report. Whilst the draft Population Needs Assessment has been produced in accordance with the requirements of the Social Services and Wellbeing Act (Act) 2014 and the Partnership Arrangements (Wales) Regulations 2015 there is also a specific relationship with the Wellbeing Assessment required under the Wellbeing of Future Generations (Act) 2015.

The Council and partners are currently consulting on the Wellbeing Assessment and this has been developed in tandem with the Population Needs Assessment. Following the Local Government elections in May 2017 work will begin on the development of both the Corporate Plan and Wellbeing Plan for Newport and the Population Needs Assessment will be part of the evidence base for both those strategic documents.

## **Comments of Cabinet Member for Adult Social Services and Housing and Cabinet Member for Education and Young People**

The report is required to meet our statutory obligations and is supported by Cabinet Members for Adult Social Services and Housing and Education and Young People

## **Local issues**

All wards

## **Scrutiny Committees**

Please include a record of any consultation with scrutiny committees. Please add here details of any consultation and the outcomes.

## **Equalities Impact Assessment and the Equalities Act 2010**

The Equality Act 2010 contains a Public Sector Equality Duty which came into force on 06 April 2011. The Act identifies a number of 'protected characteristics', namely age; disability; gender reassignment; pregnancy and maternity; race; religion or belief; sex; sexual orientation; marriage and civil partnership.

### **Children and Families (Wales) Measure**

Although no targeted consultation takes place specifically aimed at children and young people, consultation on planning applications and appeals is open to all of our citizens regardless of their age. Depending on the scale of the proposed development, applications are publicised via letters to neighbouring occupiers, site notices, press notices and/or social media. People replying to consultations are not required to provide their age or any other personal data, and therefore this data is not held or recorded in any way, and responses are not separated out by age.

### **Wellbeing of Future Generations (Wales) Act 2015**

The Social Services and Wellbeing Act shared similar principles to the sustainable development principle put into place by the WFG Act. The PNA will evidence clear consideration and actions to progress the following WFG principles:

- Long term: the importance of balancing short- term needs with the need to safeguard the ability to also meet long – term needs
- Prevention: How acting to prevent problems occurring or getting worse may help us meet our objectives
- Integration: Consider how the proposals will impact on our wellbeing objectives, our wellbeing goals, other objectives or those of other public bodies
- Collaboration: have you considered how acting in collaboration with any other person or any other part of our organisation could help meet our wellbeing objectives
- Involvement: The importance of involving people with an interest in achieving the wellbeing goals, and ensuring that those people reflect the diversity of the City we serve.

### **Crime and Disorder Act 1998**

Section 17(1) of the Crime and Disorder Act 1998 imposes a duty on the Local Authority to exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent, crime and disorder in its area.

### **Consultation**

Comments received from wider consultation, including comments from elected members, are detailed in each application report in the attached schedule.

### **Background Papers**

1. PNA at a Glance
2. Draft PNA